

DEPARTMENT OF CORRECTIONS MONTANA STATE PRISON OPERATIONAL PROCEDURE

Procedure No. MSP 5.1.3 Subject: INMATE COMMUNITY WORK PROGAMS & PROJECTS				
Reference: DOC Policy No. 5.1.3 Page 1 of 7 plus 4 forms				
Effective Date: March 31, 2008	Revision: (new implementation date) August 8, 2012			
Signature / Title: /s/ Leroy Kirkegard / Warden				
Signature / Title: /s/ Gayle M. Lambert / MCE Administrator				

I. PURPOSE

To outline how MSP inmates are selected, assigned, and supervised in community settings.

II. **DEFINITIONS**

<u>Contract Placement Bureau (CPB)</u> – the Department bureau that places and monitors inmates in private and regional prison facilities consistent with security needs, effective programming, community safety, and concerns of crime victims.

Community Work Program – Work programs located in the community for eligible offenders provided for governmental agencies or nonprofit organizations pursuant to *Mont. Code Ann. § 53-30-131 (2009)*, with supervision provided by the agency or organization.

<u>Community Work Program Supervisor</u> – The staff member from a governmental agency, nonprofit organization, or applicable division or facility designated to supervise offenders in a community work program.

<u>Community Work Projects</u> – Short-term work projects at state-owned or leased properties or in community settings requiring facility supervision.

<u>Community Work Project Supervisors</u> – The division or facility staff members who directly supervise inmates on community work projects.

<u>Victim</u> – A person who suffers property loss, physical or emotional injury, fear of physical or emotional injury, or death because of a felony crime, attempts to prevent a crime or apprehend a suspect, or a family member of a victim. Others may be recognized as victims on a case-by-case basis.

III. PROCEDURES

A. General Requirements for Community Work Programs/Projects

- 1. Staff supervising inmates will provide the level of support and monitoring necessary to promote inmate and program success and ensure public safety.
- 2. Inmate participation in community work will be administered in compliance with *DOC Policy 1.3.15, American with Disabilities Act (ADA).*
- 3. Prior to assignment to community work, inmates must sign the Work Responsibilities Form (attachment C) acknowledging understanding of the rules and regulations.

B. Community Work Programs/Projects Inmate Eligibility Criteria

- 1. An inmate may be eligible for community work when classified as minimum custody or "long-term inmate" as outlined in facility procedures, or is within three years of release either by parole eligibility or discharge, and has:
 - a. completed or enrolled in recommended or court-ordered treatment, work or skill development programs;

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b. acknowledged and accepted responsibility for crime(s);

- c. received positive work reports; and
- d. proven the ability to work independently.
- 2. An inmate is ineligible for community work if classified as a predatory inmate, or has:
 - a. medical restrictions that conflict with work requirements;
 - b. incurred major violations within the past six months;
 - c. incurred felony convictions while incarcerated;
 - d. outstanding detainers, warrants, notifications, or pending sentence reviews;
 - e. escape history from a secure facility within the past ten years;
 - f. history of trafficking in dangerous contraband within the past ten years while incarcerated; or
 - g. an escape or walk-away attempt from prerelease, work release, or monitoring program within the past three years.
- 3. Sex offenders must have completed or be actively participating and progressing in sex offender treatment as determined by a treatment provider to be considered for community work.
- 4. Inmates who transfer from out-of-state must have the approval of the controlling state before they are screened for community work.
- 5. All inmates who participate in community work may be subject to drug testing and unclothed body searches in accordance with MSP 3.1.20, Inmate Urinalysis & Breath Analysis, MSP 3.1.17a, Searches, and MSP 3.1.17b, Contraband Control.

C. Specific to Community Work Projects

Inmates may perform general maintenance and repair work on state-owned or leased properties, or in short-term projects in community settings, and assist in providing essential services to the prison administration in accordance with 53-30-141, MCA and 53-30-151, MCA.

D. Requests for Community Work Programs

- 1. Government agencies and non-profit or private entities that wish to have inmates participate in a community work program must submit a completed *Community Work Program Request Form (attachment A)* to the Warden and MCE Administrator.
- 2. Contracted regional or private prison administrators who wish to have inmates housed in their facility participate in a community work program must submit a completed *Community Work Program Request Form* to the Department's Contract Placement Bureau (CPB) Chief.
- 3. Persons who initiate a community work program request must address the following details before a work program is approved:
 - a. who will transport and supervise the inmate(s), such as a civilian work supervisor, a facility work supervisor, or security staff, including the expectations for each supervisor if there are multiple supervisors;
 - b. the work hours/schedule; and
 - c. all duties/tasks expected of the inmates
- 4. The Warden and MCE Administrator or CPB Chief will determine if there is a need for additional information or requirements.

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E. Selection, Screening, and Approval Process for Inmate Assignments to Community Work Programs

The following procedures must be completed in its entirety prior to any placement of an inmate to a community work program.

- 1. The work crew supervisor who is requesting an inmate from his/her inmate work crew be re-assigned to a community work program must fill out and sign the "Inmate Information" section of a *Community Work Program Eligibility/Screening form* (attachment B) and forward the form to the MCE Administrator or designee for approval/disapproval.
- 2. If approved, the MCE Administrator or designee will forward the form to the Unit Management Team who will:
 - a. Complete the second section of the *Community Work Program Eligibility/Screening form (attachment B), prepare* a classification and risk assessment form for the inmate, and initiate a CJIN check on the inmate.
 - b. Present the Community Work Eligibility/Screening form, CJIN check results, and classification forms to the Administrative Review Committee (ARC), documenting any concerns.
- 3. The ARC will review the Community Work Eligibility/Screening form, CJIN report, and classification forms submitted by the Unit Management Team. The ARC will complete their section of the form.
 - a. If disapproved at this review, the ARC will return the paperwork to the Unit Management Team with written comments regarding the Committee's determination.
 - b. If the ARC recommends continuation in the screening procedure, they will forward the forms to the designated MSP Public Information Office / Victim Information Officer (PIO/VIO).
- 4. The PIO/VIO will notify and solicit input from the sentencing judge and appropriate county attorney.
 - a. In those instances where the victim has submitted a written request to be notified when the inmate leaves the facility, the PIO/VIO, pursuant to 46-24-212, MCA, will notify the victim and/or victim's family of the inmate's eligibility for the community work program and recommended level of supervision.
 - b. If the PIO/VIO receives an objection to the inmate's community placement from the sentencing judge, county attorney, and / or victim, the PIO/VIO may recommend additional screening and input from other sources.
 - c. The PIO/VIO will fill out his/her sections of the form and submit a report to the ARC concerning the outcome of the notifications and solicitations for their consideration.
- 5. Following their review of the PIO/VIO report, the ARC will meet with the Local Screening Committee for final approval/disapproval after reviewing all pertinent documents.
- 6. The MSP Classification Specialist will forward copies of the screening/approval documents along with an inmate information sheet to the supervisor and to the respective UMT.
- 7. The MSP Classification Specialist will ensure that appropriate staff have access to a list of inmates who have been approved for community work assignments. Reports and records pertaining to each assignment will be filed in the Records and mini-files.

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F. Transportation of Inmates

1. MSP/MCE staff will transport inmate community workers to and from the work sites unless an alternative plan is agreed upon by all parties.

- 2. MSP/MCE staff must return the inmates to MSP at the end of each work period unless other arrangements are made and approved by the Warden and MCE Administrator or CPB Chief in advance.
- 3. If transport to and from the work site(s) necessitates overnight accommodations for the inmates, staff must make prior arrangements for the inmate's housing and supervision (i.e., prerelease, jail, or correctional facility), and will notify the MSP Command Post of where the inmate will be staying.

G. Supervision of Inmates

- 1. Supervision must address the following:
 - a. safety orientation for inmate workers;
 - b. procedures for the evaluation of each inmate's work performance;
 - c. procedures for documenting and submitting hours worked by the inmate(s);
 - d. a review of the *Work Assignment Responsibilities Form* (see attachment C) with the inmate, explaining duties, rate of pay, hours of work, etc.;
 - e. procedures to immediately notify the MSP Command Post any time there is reason to believe an escape has occurred or may occur:
 - f. procedures to report inmate rule infractions;
 - g. the ability to provide consistent and reasonable supervision of inmates, based on realistic work expectations and mutual respect;
 - h. possession and security of each inmate's picture ID card;
 - i. training in MSP inmate count procedures; and
 - j. the ability to communicate with the MSP Command Post at all times either by radio or telephone to ensure contact during inmate count and emergencies.
- 2. When a civilian is responsible for the supervision of inmates in the community work program, Unit management staff must ensure the civilian work supervisor receives training and orientation on the following issues/protocols prior to assuming supervision of inmate(s).
 - a. MSP/MCE count and escape notification procedures;
 - b. supervision of inmates based on realistic work expectations, mutual respect, and inmate accountability;
 - c. control, inventory, maintenance and use of all tools required to complete work assignments;
 - d. handling of inmate's picture ID cards and inmate information sheets; and
 - e. MSP/MCE communication equipment and procedures.

H. Prohibited Conduct

Prohibited conduct by community work program supervisors includes:

- 1. giving, trading, or receiving favors or gifts;
- 2. allowing inmates to supervise one another;
- 3. allowing inmates to receive and send mail or make and receive phone calls;
- 4. leaving keys in vehicles or leaving vehicles unlocked or unattended around inmates; or

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5. concealing any information that might be critical or detrimental to the accomplishment of the mission of the Department of Corrections, MSP, MCE, or the goals of the community work program.

I. Inmate Community Work Rules & Regulations

When applicable supervisors will ensure:

- 1. That inmate workers are prohibited from operating motor vehicles when off facility grounds, except for equipment or state vehicles approved in writing by the Warden or MCE Administrator (or designees). They will not allow an inmate who doesn't have a current State of Montana driver's license to operate a motor vehicle for any reason.
- 2. Supervisors will ensure that inmate workers stay at their assigned work sites at all times.
- 3. Supervisors will ensure that inmate breaks are conducted in a manner that limits public contact whenever possible.
- 4. Supervisors will ensure that inmate workers utilize/wear appropriate safety items and protective clothing and eye covering while working.
- 5. Supervisors will ensure that inmate workers are directed to immediately report all injuries, safety hazards, and broken or malfunctioning equipment to the supervisor.
- 6. Supervisors will conduct searches of work areas and the inmate workers as outlined in *MSP 3.1.17*, *Area Cell & Inmate Searches*. They will process any contraband they find as outlined in *MSP 3.1.16*, *Contraband Control*.
- 7. Supervisors will ensure that inmate workers stay away from hazardous equipment while it is operating.
- 8. Supervisors will ensure that inmate workers do not ride on vehicles or equipment in an unsafe manner.
- 9. Supervisors will take disciplinary action as outlined in *MSP 3.4.1, Inmate Discipline* with inmates who violate the rules and/or don't follow instructions given by the supervisor.
- 10. Supervisors will ensure their inmate workers exhibit courteous and respectful behavior towards staff, supervisors, and members of the public at all times.
- 11. Prior to assigning an inmate to a community work program, the supervisor will ensure that the inmate signs an acknowledgment of understanding regarding the rules and regulations that apply to the program they are entering by signing a *Work Assignment Responsibilities form (attachment C)* or a form specific to their assignment.

J. Monitoring the Inmate Work Program

After the inmate(s) begins work, Unit Management and other designated staff will:

- 1. Maintain close and regular contact with the supervisor and/or employer, documenting all contact, to ensure the supervisor and/or employer and inmate(s) are abiding by the terms of the community work agreement.
- 2. Monitor/oversee inmate community work programs or crews, conducting random spot checks. They must document all random spot checks (incident reports, log entries, etc.).
- 3. Maintain records on the performance of each inmate involved in a community work program, and ensure that all unusual incidents or problems are reported to the Warden and MCE Administrator as they occur.

K. Injuries and Medical Care

1. If an inmate is injured or becomes ill while working, or requires immediate medical attention, the work supervisor will take appropriate action and notify MSP medical staff.

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2. Supervisors will advise inmate workers who claim more minor medical problems to send a medical request form to the MSP Infirmary.

L. Work Absences and Removal from the Community Work Program

- 1. Unit staff will document (incident reports, log entries, etc.) inmate work absences and the reason(s) for them (medical appointments, call-out, groups, parole hearings, pre-release screenings, illness, injury, inmate refusal, etc.). They will notify the supervisor that the inmate isn't going to be at work. It is up to the supervisor's whether or not to excuse the absence
- 2. An inmate may be removed from a community work assignment using the removal process outlined in *MSP 4.2.1, Inmate Classification*. The reason(s) for removal include, but are not limited to:
 - a. end of work assignment or work program
 - b. lack of skills required for the position
 - c. conflicting program requirements
 - d. mutual agreement between inmate and supervisor
 - e. refusal to work
 - f. poor work performance
 - g. rule violation(s)

M. Unauthorized Area/Escape

- 1. If an inmate worker cannot be accounted for the work supervisor must immediately notify the MSP Command Post to initiate escape procedures.
- 2. If an inmate worker fails to remain within the limits of the approved community work plan it will be dealt with on a case-by-case basis.

N. Community Work Projects Inmate Workers

On occasion it is necessary for an MSP/MCE inmate work crew supervisor to take an inmate or inmates already assigned to his/her work crew (that normally performs its work on facility grounds/property) into the community for a project. In these cases the supervisor must ensure that each inmate he/she takes into the community is supervised according to the protocols outlined in this operational procedure, and deployed in accordance with the following section.

O. Deployment Notification Form

- 1. Work crew supervisor must fill out and process a *Notification of Inmate Workers into the Community form (attachment D)* each time they take an approved inmate or crew into the community for a project. If the project is going to last for several days the supervisor will only need to process one form, but must indicate on the form the exact time frame that that he/she will be taking the crew or inmate out into the community.
- 2. The supervisor must make copies of the approved form and distribute to those listed at the bottom of the form.

P. Notifying Law Enforcement of Inmates Working in the Community

The supervisor will notify local law enforcement of an inmate's community work assignment at least one day prior to the inmate's being transported to a new or non-routine community work site. This will be communicated via phone and/or by a faxed copy of the necessary paperwork.

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IV. CLOSING

Questions concerning this operational procedure will be directed to the Warden and MCE Administrator or CPB Chief.

V. ATTACHMENTS & FORMS (the forms are available in the MSP policy and procedure manual)

Community Work Program Request form	attachment A
Community Work Program Eligibility/Screening form	attachment B
Work Assignment Responsibilities form	attachment C
MSP Notification of Inmate Workers into the Community form	attachment D



STATE OF MONTANA DEPARTMENT OF CORRECTIONS

COMMUNITY WORK PROGRAM REQUEST FORM

		PROGRAM INFORMA	ATION				
Requesting Agency ☐ Internal ☐ External	☐ State Agency ☐ Non Profit ☐ School District	☐ City ☐ County Other:		Number of O		Request Date	
Contact Person:		To	elephone Numb	er·			
Contact 1 crson.		Program Description:	1	<u> </u>			
	Location: (P	rovide sufficient detail for en	nergency assista	nnce)			
				,			
			am Work Hours				
Projected Start Date:			eted Completion	Date:			
		FACILITY INFORMA	TION				
Facility/Program Name:		Regio	n (If applicable)):			
Facility Program Supervisor Name:			hone Number:				
Note Agency Program Responsibilities	es:						
	REQUESTING A	GENCY OR ORGANIZA	ATION INFO	ORMATION			
Transportation Provided By Requesting Agency	Method of Transportation: (Indicate One) ☐ Van ☐ Pickup ☐ Bus Vehicle Capacity				ehicle Capacity		
☐ Yes ☐ No	Other: (Sp	ecify)					
Tools, Supplies and Safety Equipment to be used:							
Provisions for food and water:							
Name(s) of Supervisor(s) who will pr	ovide safety instructions an	nd oversee work:					
Provisions for access to restrooms (Id	entify Type and Location)						
Identify additional assistance being provided by requesting agency:							
Requesting Agency Program Supervis	Requesting Agency Program Supervisor Name: Telephone Number:						
ACCOM		DED BY MONTANA D e filled out jointly with Reque		T OF CORE	RECTIONS		
Size of Offender Work Force:		Numb	er of Correction	nal Staff Assigr	ned:		
Special Needs (i.e. clothing, equipment							
Mobile Communications (i.e., cellular phone, hand held radio):							
Food Service:							
Vehicles:							
Armory:							
Other:							

PROGRAM RECOMMENDATION AND AUTHORIZATION					
	☐ Approved ☐ Denied				
Reason for De	enial_(i.e., staff resources, etc.)				
Signature:		Date:			
	Requesting Agency Representative				
Signature:		Date:			
	Warden/Superintendent/Facility Administrator				
Signature:		Date:			
	Contract Placement Bureau Chief (if necessary)				



STATE OF MONTANA DEPARTMENT OF CORRECTIONS COMMUNITY WORK PROGRAM SCREENING FORM

INMATE INFORMATION						
Date:						
Check the program you are requesting this inmate be assigned to: Wildland Fire Crew Museum Sheriff's Courthouse Hobby Store Cemetery Warehouse Truck Driver Other:						
Supervisor Signature: ***This form must be accompanied by an Assignment/Removal form bearing the signature of the Warden and/or MCE Administrator.						
UNIT MANAGEMENT TEAM SCREENING/PRELIMINARY REVIEW						
Custody Level: Crime(s):						
Sentence:						
County: Parole Eligibility Date: Discharge Date:						
Recommend continuation of screening procedure.						
Date: /						
Unit Manager/Designee Signature Comments:						
***If serving a sentence for a sex offense, provide a detailed program status report from an authorized therapist.						
ADMIN REVIEW COMMITTEE SCREENING/PRELIMINARY REVIEW						
Recommend continuation of screening procedure. If not, return to Unit Manager with a written explanation (i.e. updated psychological evaluation needed).						
☐ Yes ☐ No						
Date: /						
Admin Review Committee Signatures Comments:						
Comments:						
NOTIFICATION AND SOLICITATION All responses will be attached to this form when submitting for final review.						
Date: Notification/Solicitation of Judge(s):						
Date: Notification/Solicitation of County Attorney: \[\subseteq \text{Yes} \text{No comment or response} \] (If no, explain):						
VICTIM NOTIFICATION (Pursuant to MCA 46-24-212)						
Date: Notification of Victims:						
Facility Victim Information Officer (or designee) Signature (If no, explain):						
FINAL REVIEW						
☐ Approved ☐ Disapproved						
Date:						
Local Screening Committee Signatures Stipulations:						
oupmanous.						
The Supervisor is responsible for the Law Enforcement Notification if approved. This report must be completed for each inmate who is being considered for an						

off-site work assignment.



STATE OF MONTANA DEPARTMENT OF CORRECTIONS

WORK RESPONSIBILITIES

TO:		DOC ID#:	DATE:					
	Offender's Name							
You l	You have been assigned work as the for the							
		(Title) and listed belo	ow are your duties, responsibilities					
and in	Department / Program nformation on the assignment.							
1.	Your main duties are as follows:							
	a							
	b							
	c							
2.	Your pay will be \$ per h	nour/month.						
	Offender Commu	nity Work Rules & Regulation	<u>s:</u>					
1.	Offenders are prohibited from operating a motor vehicles may be operated with approval by the facurrent Montana State Driver's License.							
2.	Offenders may not at any time leave assigned wor	k sites.						
3.	Whenever possible, offenders will take rest break	s away from public view and in a mann	er that limits public contact.					
4.	Offenders must wear safety and protective clothing and eye covering while working.							
5. 6.	Offenders must immediately report all injuries, sa Offenders may not possess, use, or have in their c Contraband Control.							
7.	Offenders will stay away from hazardous equipme	ent while it is in operation.						
8.	Offenders may not ride on vehicles or equipment	in an unsafe manner.						
9.	Offenders will follow all instructions given by sup	pervisor(s).						
10.	Offenders will be courteous and respectful toward	I staff/supervisors and members of the I	public at all times.					
	e read, or had read to me, thetation material.	Assignment Title	rules contained in this assignment					
Offen	der Name (please print)	Offender Signature						
DOC	ID#	Date						
Super	rvisor or designee Signature		Date					

MSP NOTIFICATION OF INMATE WORKERS INTO THE COMMUNITY

Supervisor Maki	ng Request:			Title:				
isted below fron	n his/her wo	ork crew in the	e community fo	ng permission to esco or the following reason ddress of work site, co	ns: (include	e name of	perso	ons
Coordination Inf	formation: (d	lates, time fra	imes, names of	local law enforcemen	nt informed	, etc.):		
Eguipment Taker	n (vehicles	tools radios	restraints safe	ty equipment, etc.):				
equipment rake	ii (veinicies,	10015, 144105,	restraints, sare	. <u> </u>				
-				TD //			TT	
nmate:				ID#:		_Housing		
nmate:				ID#:		_Housing		
nmate:				ID#:		_Housing	Unit_	
nmate:				ID#:		_Housing		
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				ID# ID#:		_Housing		
				ID#.		_Housing	Unit_	
nmate:								
Staff Supervisors	s/Escorts:							
Supervisor's Sign	nature:				Date:	/		/
					Butc.			
Unit Manager or	designee:				Date:	/		/
A ssocieta Words	n or dociona	20.			Date:	/		/
Associate Warde			ir designees, are to en	sure the inmates listed above ar		/ t community w	orkers l	/ list)
Ü		• 0	0			, co, ,,	0	,
Comments:								
Copies to: Co	mmand Post	Guard Station	Checkpoint	Housing Units	MCE A 1	ninistrator		